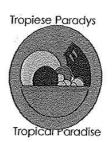


## GREATER TZANEEN MUNICIPALITY GROTER TZANEEN MUNISIPALITEIT MASIPALA WA TZANEEN MASEPALA WA TZANEEN

P.o Box 24 Tzaneen, 0850



A 32 MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC) OVERSIGHT REPORT ON THE 2016/17 DRAFT ANNUAL REPORT.

(E/C 2018 03 29; 2018 03 29)

Tel: 015 307 8000

Fax: 015 307 8049

(12/2/3/1/1)

### **RESOLVED**

- Having fully considered the 2016/2017 Draft Annual Report, the Municipal Public Accounts Committee recommends that Council adopt the Draft Annual Report 2016/17 with reservations as follows:
  - a) That the management be applauded on their effort in retaining the unqualified audit opinion and also development of the action plan.
  - b) That the management implement the action plan approved by Council.
  - c) That measures must be developed to resolve conflicts between the municipality and traditional authorities, on the distribution of land for settlement purposes.
  - d) That the Speaker must intervene in all the wards that the public participation was not conducted to priorities key service delivery services and action plan be developed to conduct public participation in all the wards.
  - e) That anti-corruption awareness be conducted from the 1st April 2018.
  - f) That performance management assessment be conducted and consequence management be implemented for those managers and directors who are not reporting on time.
  - g) That the resources to conduct the customer satisfaction survey be prioritized in the next financial year 2018/2019.

- h) That Thusong centers be equipped with furniture and necessary resources to enable the centers to be functional and it be prioritized for the financial year 2018/19.
- The Rapid Response Team be re-established as a matter of urgency to address protests.
- j) That the organizational structure of the municipality be reviewed to address the issues of the personnel to main new infrastructures, like the swimming pool, Relela Community hall, Runnymede sport center etc.
- k) That the engagements between the Municipality and the Mopani District be made to address the issues of the unfinished infrastructures, being implemented by the district in the Greater Tzaneen area of operation like the Leretjeni Stadium and others.
- I) That the municipality review the water service agreement with Mopani District Municipality which resulted in the Greater Tzaneen Municipality incurring R10,941,334.31 unauthorized expenditure on providing water to communities, through water tankers.
- m) That reasonable measures must be taken urgently to ensure that the collection and banking of the traffic fines money is collected and banked by the municipality.
- n) That the matter of the R484 233, 05 that was robbed during the cash in transit, be referred to audit committee for further investigation.
- o) That the Road Master Plan, Land Management Administration prevention and control of informal settlement, Fleet Management Policy and all draft By-Laws be tabled for adoption in the next normal council sitting.
- p) That all the RDP houses that are cracked and not in good condition be reported to the sector department.
- q) That the municipality ensures that the service providers of the electrification projects attend to the problems or issues raised, and the progress made be reported in the normal council sitting of the 26 July 2018.

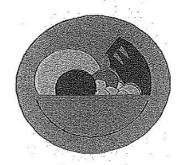
Signed by the Speaker Councillor DJ Mmetle.



## GREATER TZANEEN MUNICIPALITY GROTER TZANEEN MUNISIPALITEIT MASIPALA WA TZANEEN MASEPALA WA TZANEEN

P.O. BOX 24 TZANEEN 0850

TEL: 015 307 8000 FAX: 015 307 8049



www.greatertzaneen.gov.za

# MPAC 2016/17 OVERSIGHT REPORT

THE REPORT OF COUNCILOR DG MKHABELA

MARCH 29, 2018 GREATER TZANEEN MUNICIPALITY 38 AGATHA STREET, CIVIC CENTER, 0850

# A32. MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC) OVERSIGHT REPORT ON THE 2016/17 DRAFT ANNUAL REPORT.

(E/C 2018 03 29; 2018 03 29)

(12/2/3/1/1)

# REPORT OF THE MUNICIPAL PUBLIC ACCOUNTS COMMITTEE CHAIRPERSON: COUNCILOR DG MKHABELA.

### 1. Purpose of the report

The purpose of the report is to report back to Council on the oversight conducted on the 2016/17 Draft Annual report and the recommendations thereof.

#### 2. Background

The Municipal Finance Management Act, Section 129 (1), stipulates that" the Council of a municipality must consider the annual report of the municipality and of any entity under the municipality's sole or shared control, and by no later than two months from the date on which the annual report was tabled in the council in terms of section 127, adopt an oversight report containing the council's comments on the annual report". The 2016/17 Draft Annual Report was noted by council on the 25<sup>th</sup> January 2018 and referred to the Municipal Public Accounts Committee for the oversight process to be conducted.

### 3. Findings by the committee on the 2016/17 Draft Annual Report.

The Municipal Public Accounts Committee perused the 2016/17 Draft Annual Report and the following were some of issues encountered during the perusal and engagement with the executive during the public hearing. The committee based its finding and recommendations on the following;

- Information provided in the 2016/17 draft annual report and performance report.
- Formal clarity seeking questions and answers.

- Interview with management during public hearing which was held on the 16 March 2018 at Nwamitwa Community hall(tribal office)
- Supportive documents which were made available to the committee by management.
- > 2015/16 MPAC oversight report and council resolution (A16 C 31 03 2017)

#### Auditor General's report and findings

The municipality has obtained the unqualified Audit opining for the 2016/17 financial year. Management has developed Audit action plan to address findings by the auditor general and the action plan is approved by the Council and is submitted to the sector departments. Audit action plan and council resolution serves as a commitment and willingness for the municipality to address the finding by the Auditor General.

#### Informal settlements

The Municipality has 12 informal settlements which are not catered for in the municipal budget. The Municipality render services to these informal settlements on an adhoc basis, with budget from service departments. There is a lack of interaction between the municipality and the traditional authorities to resolve the issue of the informal settlements. Conflicts must be resolved between the municipality and traditional Authority in distribution of land for residential purposes.

### Public Participation 2016/17

Public participation meetings where not conducted in several wards to priorities key service delivery issues.

- Public participation / consultation with community members on key service delivery was not conducted in the following wards 7,8,11,14,15,18,20,23,24,29,30,31,33.
- ➤ Reports of the ward committees did not serve in council for 2016/17 financial, however there is progress with Lesedi cluster report that was tabled to Council for the financial year 2017/18.

➤ In Ward 14 the public participation was attended by only 3 people and one official who is not designated as a Community Development Facilitator. His Job description states that he is an information officer.

#### Anti-corruption awareness

Following the council resolution (A16 C 31 03 2017) (f) that anti-corruption awareness be conducted at the testing station and all recommendations by the management be implemented and progress be reported in the next council meeting.

- > The municipality has established the Anti-corruption committee and however the committee is not fully functional and awareness campaign was not conducted.
- > No intervention has been made to improve the functionally of the committee.
- > The above Council resolution was not implemented.

Despite the committee not being functional, the management made an effort to develop whistle blowing policy and an anti- corruption hotline was developed and approved by council. The acting Municipal Manager made commitment in writing and under oath during public hearing held on the 16 March 2018 to conduct anti-corruption campaign on the 4<sup>th</sup> quarter of April 2018.

#### **Performance Management Evaluation**

Following council resolution (A16 C 31 03 2017), that the management must comply with the time frames and legislations for reporting and performance management assessment be conducted and progress be reported in the next council sitting. Performance Management assessment was not conducted for past 2 financial years 2014/15, 2015/16, and the matter is still a finding even in the 2016/17 financial year.

- Performance management assessment was not conduct due to non-adherence to the reporting time frames.
- No action has been taken against those who are not adhering to the reporting time frames.
- The above council resolution was not implemented.

#### Customer satisfaction survey

For the past three years 2013/14, 2014/15, 2015/16 and 2016/17 financial year the municipality did not conduct the customer satisfaction survey. Following council resolution (A16 C 31 03 2018). That a customer survey plan be developed as a matter of urgency to ensure compliance with Batho-Pele Principles Policy.

- > The Batho-Pele principles clearly indicates that there must be service standards which must be adhered to. The municipality is not implementing the Batho-pele principles fully.
- > The above council resolution was not implemented in the 2013/17 financial year

#### Providing access to information

There is still challenges of the reports not being accessible at the Thusong centers, as they are not functional. Thusong Centres are not equipped with the resources that will enable officials who are supposed to be working in those areas to report as they do not have the necessary tools to enable them to execute their duties daily. Necessary resources must be provided in Thosong centres for community member to have access to information.

#### Municipal rapid response team & public protest

The Council took a resolution on the 31st March 2017; that the municipal rapid response team addresses the public protests conflicts regarding projects that are on hold due to protests(A16 C 31 03 2018). The Resolution was taken with specific reference to Rita to Mariveni tar road which is still reported to be on hold as a result of protest.

Rapid response team is no longer active and no intervention has been made

- > The above council resolution is not implemented.
- Rita to mariveni is currently under investigation by MPAC and will be reported separately.

## Lack of Integration of services within the municipality

There is a lack of integration of services within the municipality. Infrastructures are been constructed but the organizational structure of the municipality does not provide for personnel to manage and maintain those infrastructure. Examples includes Relela community hall, the hall is complete and budget for furniture and personnel to maintain the hall is not provided for. Tzaneen swimming pool, also the organizational structure does not address personnel for life guards.

#### Poor inter- governmental relations MDM vs GTM

There is poor inter-governmental relations between the Greater Tzaneen Municipality and the Mopani District Municipality. Leretjeni stadium in the Relela Cluster, has been abandoned by the Mopani District Municipality and there was no effort or communique made by the Municipality to the District to ensure the completion of the project in its area of operation. The infrastructure is currently been vandalized with overgrown bushes which might lead to criminal activities.

#### Water Services Provision

Greater Tzaneen municipality signed water service provider contract with Mopani District Municipality in April 2016. However due to the dysfunctional of some of the boreholes, temporary measures and agreements where made that the Greater Tzaneen Municipality must provide water through water tankers in those areas where boreholes are dysfunctional. However the matter became a routine and GTM render the service full time for the whole 2016/17 financial year.

- The Municipality has so far, provided water through water tankers to the unauthorized expenditure of R10, 491, 334, 31.
- ➤ The municipal public account committee reached the conclusion based on the information provided in the annual report and questions and answers on the public hearing held (16 march 2018)
- Copy of the agreement was not provided to the MPAC for further investigation.

#### **Speed Law Enforcement Services**

The service provider is issuing traffic fines and collecting revenue and bank the money on behalf of the municipality. There is no transparency and clear accountability in the process of collecting and banking of the money. The Municipality can only be able to account for payments made through speed point because the speed point is linked to the municipal system.

- The municipality cannot be able to account for the accuracy of the hard cash which is been collected and banked by the services provider.
- The municipality is in a contract for Cash in Transit with (Fidelity Cash Solutions) for collecting money from the municipality to the bank, and however traffic fines money is been collected and banked by the services provider (Mavambo intelligent transport solutions). Copy of the contract /service level agreement was request and obtained by MPAC for further investigation and therefore the following are findings;
- > The contract does not authorize or makes provision for the service provider to collect revenue and bank money on behalf of municipality
- The contract does not makes provision for Traffic officers to escort the service provider to bank money
- The lives of the traffic officers, according to acting Director Community Services, Mr. MJ Malatji and the Superintendent, Mr. R Methlape are put at risk for escorting the service provider to bank the traffic fines money, whilst the municipality has contracted the services of the Fidelity cash solutions to do banking for the Municipality.
- > The observation by the committee is that the contract is not well managed.

#### Supply Chain Management

The committee has once again observed that supply chain processes are disregarded which in turn cost the Municipality a lot of money in fruitless, wasteful, irregular and

unauthorized expenditures. Delays in the appointment of service providers delays the completion of projects and further leads to the of projects rollovers.

#### Cash in transit (case no 04/06/2017)

As per the 2016/17 draft annual report (infrastructure theft cases); the municipal money, was stolen at the hands of the service provider while making collections in other business area. There is no clarity as to whether the amount of R484 233, 05. belonging to the municipality has been recovered or not. We further recommend the matter to be referred to audit committee for further investigation.

#### **Municipal Policies**

Draft policies on the Road Master Plan, Land Management Administration prevention and control of informal settlement, Fleet Management Policy and By-Laws have been developed and awaiting for approval by the Council. Approval of policies must be priorised to give to promote good governance and smooth administration.

Site Inspection Visit.

Tho bridge of	bridge is still	e bridge is still f	bridge is still f	bridge is still find been used	bridge is still fit been used bridge is still fit	bridge is still find been used bridge is still fit been used	bridge is still fire the bridge is still fire the bridge is still fire the bridge	bridge is still fir been used bridge is still fir been used bridge bridge bridge cking at the stair	bridge is still find the bridge is still find the stair cking at the stair	brid bee
.9				.∞ .∞	· <del>ω</del> · <del>ω</del>	<u>w</u> .	<u>ω</u> ω.	· <del>ω</del> · <del>ω</del> · <del>ω</del>	$\overline{\omega}$ $\overline{\omega}$ $\overline{\omega}$	· <del>ω</del> · <del>ω</del> · <del>ω</del>
MPAC The hridge	MPAC The bridge completed The bridge	MPAC The bridge completed The bridge completed	MPAC The bridge completed The bridge completed	MPAC The bridge completed completed	MPAC The bridge completed completed completed completed completed completed	MPAC The bridge completed completed completed completed completed	The bridge completed completed completed completed completed The bridge completed completed the bridge			
26/02/2018	26/02/2018	26/02/2018	26/02/2018	26/02/2018	26/02/2018	26/02/2018				
08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017	08/06/2017
02/02/2017	02/02/2017 08/06/2017	02/02/2017	02/02/2017	02/02/2017	02/02/2017	02/02/2017	02/02/2017	02/02/2017	02/02/2017	02/02/2017
Own	Own funding	Own funding	Own funding	Own funding Own	Own funding Own funding	Own funding Own funding	Own funding Own funding	Own funding Own Own funding	Own funding funding Own funding	Own funding Own Own funding Own Own
100%										
<u>o</u>	2	to amuni	to amuni 2)	to amuni 2)	to amuni 2) /anne ian	to amuni 2) /anne ian	to amuni 2) /anne ian ofase	to amuni /anne ian ofase		to amuni /anne /anne jian ofase o Low
	funding	funding	funding	funding completed completed 100% Own 24/03/2018 The bridge is	funding completed completed 100% Own 24/03/2018 The bridge is completed completed	funding funding completed completed is funding completed completed completed completed completed	100% Own completed is completed tunding funding completed completed solve.	100%         Own         24/03/2018         The bridge is completed           100%         Own         28/02/2018         The bridge is completed           100%         Own         28/02/2018         The bridge is completed	funding completed completed funding funding funding completed funding completed completed funding completed completed completed completed completed completed completed completed	100%

Dololo	70.00					- Conf	
Kelela	%cs	MG	14/04/2016	13/10/2017	26/02/2018	Completed	Community hall is
community hall							
							completed, nowever
							is not been
							maintained and is not
	7777	anter de		0.0000000000000000000000000000000000000			furnished.
Morutji –	74%	MIG	November	30/11/2018	26/02/2018	The road is not	On progress and is
matswi ,			2016			Completed	on progress and is
Kheshokolwe							suil within the time
							frame,
Kunnymede	75%	MIG	March	30/06/2017	16/03/2018	the project is	On progress (doing
sports centre			2016	and		fically	S
						Practicany	(dn ubno)
				extended to	¥1	complete	
				16/03/2018			
				due to			
The state of the s				blasting			
Burgarsdorp	%06	MIG	05 June	05/01/2018	28/02/2018	The project is not	On progress
sports facilities			2017	and		completed and	
				extended to		completion date	
			224	16/04/2018		is extended	
Julisburg			12/06/2017	12/01/2017	28/02/2018	The project is no	On progress
Sports Facility			erke health also receive			completed	
The second secon						5)	

The state of

Ward 07 (Madumane) the service	provider abandoned site without	connecting houses. Electrification is not	completed at thapane/ bokhuta in ward	1-

#### RECOMMENDATIONS

- Having fully considered the 2016/2017 Draft Annual Report, the Municipal Public Accounts Committee recommends that Council adopt the Draft Annual Report 2016/17 with reservations as follows:
  - a) That the management be applauded on their effort in retaining the unqualified audit opinion and also development of the action plan.
  - b) That the management implement the action plan approved by Council.
  - c) That measures must be developed to resolve conflicts between the municipality and traditional authorities, on the distribution of land for settlement purposes.
  - d) That the Speaker must intervene in all the wards that the public participation was not conducted to priorities key service delivery services and action plan be developed to conduct public participation in all the wards.
  - e) That anti-corruption awareness be conducted from the 1st April 2018.
  - f) That performance management assessment be conducted and consequence management be implemented for those managers and directors who are not reporting on time.
  - g) That the resources to conduct the customer satisfaction survey be prioritized in the next financial year 2018/2019.
  - h) That Thusong centers be equipped with furniture and necessary resources to enable the centers to be functional and it be prioritized for the financial year 2018/19.
  - The Rapid Response Team be re-established as a matter of urgency to address protests.
  - j) That the organizational structure of the municipality be reviewed to address the issues of the personnel to main new infrastructures, like the swimming pool, Relela Community hall, Runnymede sport center etc.
  - k) That the engagements between the Municipality and the Mopani District be made to address the issues of the unfinished infrastructures, being implemented by the

- district in the Greater Tzaneen area of operation like the Leretjeni Stadium and others.
- That the municipality review the water service agreement with Mopani District Municipality which resulted in the Greater Tzaneen Municipality incurring R10,941,334.31 unauthorized expenditure on providing water to communities, through water tankers.
- m) That reasonable measures must be taken urgently to ensure that the collection and banking of the traffic fines money is collected and banked by the municipality.
- n) That the matter of the R484 233, 05 that was robbed during the cash in transit, be referred to audit committee for further investigation.
- o) That the Road Master Plan, Land Management Administration prevention and control of informal settlement, Fleet Management Policy and all draft By-Laws be tabled for adoption in the next normal council sitting.
- p) That all the RDP houses that are cracked and not in good condition be reported to the sector department.
- q) That the municipality ensures that the service providers of the electrification projects attend to the problems or issues raised, and the progress made be reported in the normal council sitting of the 26 July 2018.

#### FOR CONSIDERATION